Data Protection: Please note that this information may be open to public examination



App. Ref. No.228 Form A1

#### **WILDLIFE AND COUNTRYSIDE ACT 1981**

## APPLICATION FOR DEFINITIVE MAP MODIFICATION ORDER

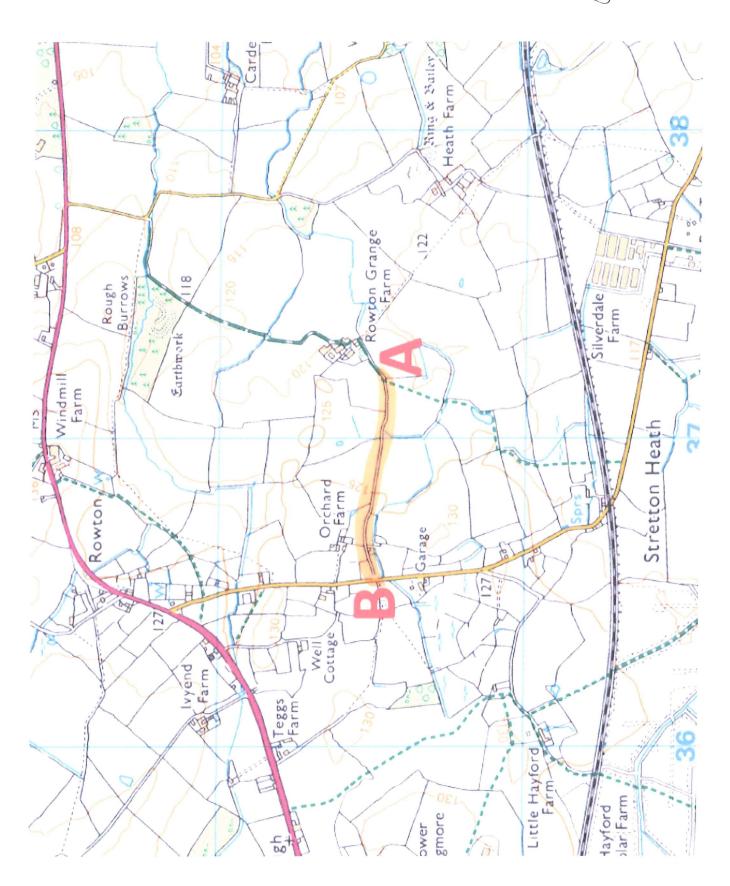
## **DEFINITIVE MAP OF RIGHTS OF WAY FOR SHROPSHIRE**

| To: The Outdoor Recreation Manager                                |
|-------------------------------------------------------------------|
| Outdoor Recreation                                                |
| Shropshire Council                                                |
| Shirehall                                                         |
| Abbey Foregate                                                    |
| Shrewsbury                                                        |
| SY2 6ND  (ON BEHALF OF TELFORD                                    |
| ON BEHALF OF TELFORD  BRIDLEWAYS  ASSOCIATION (Name of Applicant) |
| Of STABLE COTTACLE, ARLESTON HILL, (Address of Applicant          |
| TELFORD. TFI 2TY                                                  |

| hereby apply for an Order under Section 53 (2) of the Wildlife and Countryside Act 1981 modifying the definitive map and statement for the area by adding the following right of way |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Parish WESTBURY X Alberbury with Cardeston                                                                                                                                           |
| Status: Byway Open to All Traffic/Restricted Byway/Bridleway/Footpath*                                                                                                               |
| * delete as appropriate                                                                                                                                                              |
| From ROWTON GRANGE FARM BRIDLEWAY 0402/2                                                                                                                                             |
| TO ADOPTED ROAD BEETWEEN ROWTON (Location of right of way) AND STRETTON HEATH.                                                                                                       |
| as shown on the map accompanying this application.                                                                                                                                   |
| (A map must be supplied with a scale of at least of 1:25,000)                                                                                                                        |
| I/We attach the following documentary evidence including evidence of use statements, in support of this application:                                                                 |
| SEE SEPERATE SHEET ATTACHED.                                                                                                                                                         |
|                                                                                                                                                                                      |
|                                                                                                                                                                                      |
|                                                                                                                                                                                      |
| Dated 31. 03. 20.21                                                                                                                                                                  |

Data Protection: Please note that this information may be open to public

SALLY- ANNE ROBINSON.



## Wildlife and Countryside Act 1981

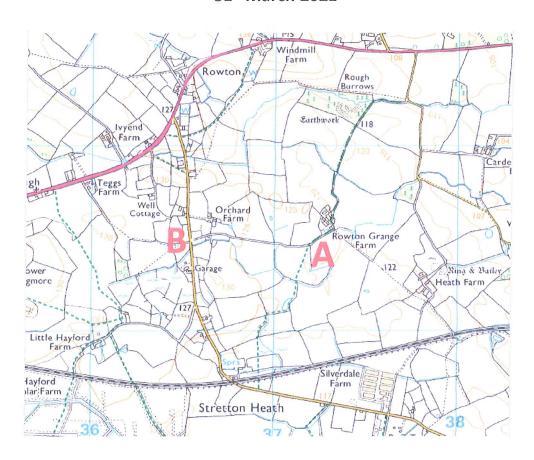
## **Definitive Map Modification Order Application**

Modification order to add a way to the definitive map: section 53(3)(b)

To claim for public use as a public bridleway a track from Rowton Grange Farm to the adopted road between Rowton and Stretton Heath in the Westbury Parish of Shropshire Council.

Applicant's Reference: TBA2020 - 02

#### 31st March 2021



Quick reference path facts to assist the Surveying Authority in its investigation

OS County series map

Point A SJ 37195 11467

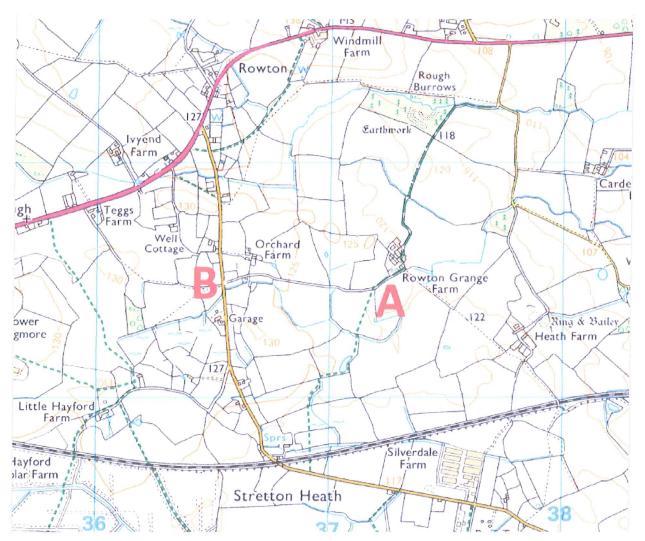
Point B SJ 36544 11488

- 1. My name is Sally-Anne Robinson of Stable Cottage, Arleston Hill, Telford, TF1 2JY. I am the co-applicant for the order. I have ridden in the local area for over 40 years and I am the Vice-Chairperson for Telford Bridleways Association which is affiliated to the British Horse Society. The other co-applicant is Jan Mees-Robinson also of Stable Cottage and is the Shropshire Bridleways officer for The British Driving Society and has also lived and ridden in the local area for over 40 years.
- 2. This application is made because the path has been used historically by walkers, cyclists, and horse riders but is not shown on the definitive map as a public right of way. It provides a safe off road recreational route to an otherwise dead ended existing public bridleway.
- 3. This application is made because, on the cut off day,
  - a. The effect of s.53(1) and (2) Countryside and Rights of Way Act 2000 on a public path that existed prior to 1949, still exists on the cut-off date, and hasn't been a highway of a different description in between, and is not shown in the definitive map and statement at all is to extinguish all rights on that route. (This applies if the route is determined to be a footpath or bridleway.)
  - b. The effect of s.53(3) and (4)(a) Countryside and Rights of Way Act 2000 on a public path that existed prior to 1949 is to extinguish the bridleway rights and vehicular rights on a route shown in the definitive map and statement as a footpath.
  - c. The effect of s.53(3) and (4)(c) Countryside and Rights of Way Act 2000 on a public highway that existed prior to 1949 is to extinguish the vehicular rights on a route shown in the definitive map and statement as a bridleway.
  - d. The effect of s.54A Wildlife and Countryside Act 1981 (as inserted by Sch 5 para 4 of the Countryside and Rights of Way Act 2000) on a route that carries public mechanically-propelled-vehicular rights and is not already on the definitive map as a highway of any description, is to prevent it from being recorded. (This applies if the route is shown to be a highway other than a footpath, bridleway or restricted byway.)
- 4. I believe this application will pass the planned Preliminary Assessment Test required by para 2 Sch 13A Wildlife and Countryside Act 1981 because:
  - a. This application statement includes explanations as to how the evidence applies to the application route, and
  - b. The application contains one or more of the following forms of supporting evidence:
    - (1) Legal document(s) relating specifically to the right of way that is the subject of the application (such as Railway Act, Inclosure Act and Award, Finance Act, Court Order or Main Roads Order evidence).
    - (2) Evidence of reputation in legal document(s), even though not written specifically about the right of way that is the subject of the application (such as Tithe Awards and Maps).
    - (3) Documentary evidence of expenditure that would be unlawful unless the way was a public highway, for example Highway Board records.

- (4) Documentary evidence of reputation, for example an Ordnance Survey map, coupled with public scrutiny, or evidence of highway status in a landowner produced document.
- (5) Maps and other documents which, over a period of time, and taken together, provide evidence of reputation that the order route is part of the public road network.

#### THE APPLICATION ROUTE

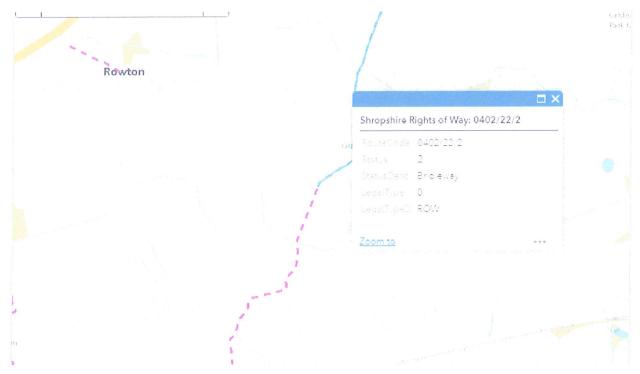
- 5. The application route is shown marked between the red letters A and B on the plan below:
  - a. Point A is the easterly start point where the application route joins with an existing public bridleway to the south of Rowton Grange Farm.
  - b. Point B is the westerly point where the application route joins with the adopted road running between Rowton and Stretton Heath.



Ordnance Survey 2020 map extract showing the application route between points A and B.

6. The application route is <u>not</u> currently shown on the OS map or definitive map of rights of way for Shropshire Council as either a public footpath, public bridleway, restricted byway or

byway open to all traffic. Historical evidence will show that the application route should be classed as a public bridleway.



Taken from the Shropshire Council map of public rights of way which shows that existing public bridleway 0402/22/2 ends abruptly (and continues as a public footpath).

7. The photographs shown in in the following figures were downloaded from google maps / google earth in February 2020 and are included to help show the application route and its suitability as a public bridleway in terms of access, width and ground surface.



View at Point B of the application route facing east from the junction with the adopted road.



Google earth aerial view of the application route facing east from point B. The route is well established and there is evidence that it is used regularly by farm traffic.

#### DOCUMENTARY EVIDENCE OF HIGHWAY STATUS

- 8. In order to be able to modify the definitive map and statement, the Surveying Authority needs to have a discovery of evidence which shows, on the balance of probabilities, that highway rights exist. The use of the 'balance of probabilities' test rather than 'beyond reasonable doubt' was confirmed by the High Court in *Todd, Bradley v SOS for EFRA* [2004] 4 All ER 497.
- 9. The courts have given guidance on how evidence of highway status is to be considered. In *Fortune and Others v Wiltshire Council and Another* [2012] EWCA Civ 334, Lewison LJ said, at paragraph 22,

'In the nature of things where an inquiry goes back over many years (or, in the case of disputed highways, centuries) direct evidence will often be impossible to find. The fact finding tribunal must draw inferences from circumstantial evidence. The nature of the evidence that the fact finding tribunal may consider in deciding whether or not to draw an inference is almost limitless. As Pollock CB famously directed the jury in *R v Exall* (1866) 4 F & F 922:

"It has been said that circumstantial evidence is to be considered as a chain, and each piece of evidence as a link in the chain, but that is not so, for then, if any one link broke, the chain would fall. It is more like the case of a rope composed of several cords. One strand of the cord might be insufficient to sustain the weight, but three stranded together may be quite of sufficient strength."'

10. While no single piece of evidence is conclusive, the applicant believes that taken as a whole the pieces of evidence demonstrate highway reputation over many years, indicating that the

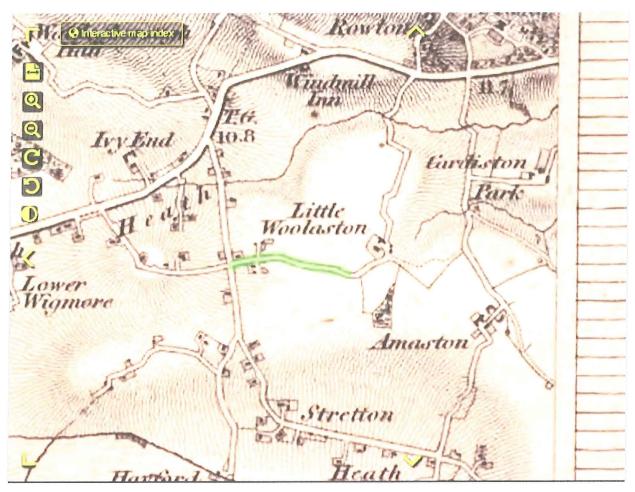
route does indeed have highway status, and that prior to the Natural Environment and Rural Communities Act 2006, there were full vehicular rights.

#### 11. First edition OS old series map 1805

- a. <u>Date</u>. The OS one-inch series, which the OS Director General Sir Charles Wilson called "the standard map of the country" (1892), was first published in 1805 as the Old Series.
- b. <u>Reason</u>. The first survey was carried out by members of the Royal Military Surveyors and Draftsmen on behalf of the Board of Ordnance.
- c. <u>Archive</u>. Copies of the first edition Ordnance Survey 6" maps are held by the British Library. An online version is available from The National Library of Australia. Source: http://nla.gov.au/nla.obj-231924195/view.

## d. Meaning.

- (1) The land over which the application route passes is shown on the OS map as having open access and passing in an unrestricted manner from main road to main road.
- (2) The application route is shown to exist as a significant track, with double edged solid lines, along its total length showing that it was a confirmed at the time to be a highway.
- (3) The application route is shown in the same way, and continuous with, the modern day public bridleway.
- e. <u>Assessment</u>. The showing of the route on the map as a track or road is evidence of reputation and appearance at the time the documents were compiled.



Extract from sheet 60 showing the application route marked in green for ease of identification.

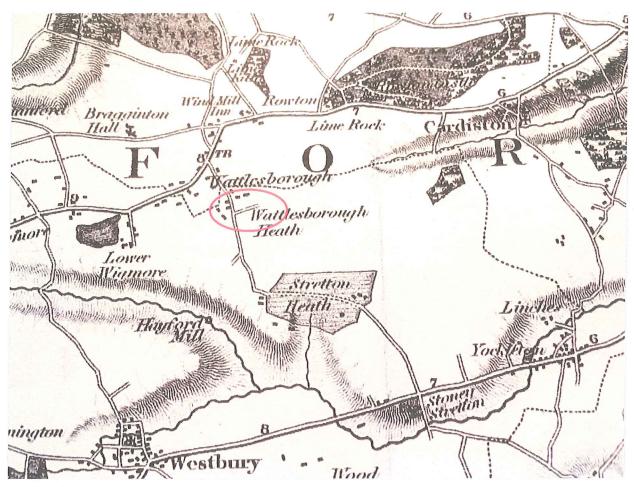
## 12. Robert Baugh's Map of Shropshire 1808

The route is not shown.

#### 13. Greenwoods Map 1827.

- a. Date. This map was produced in 1827.
- b. <u>Rationale</u>. Christopher Greenwood's map of Shropshire was the most accurate 1" to the mile map of the county to be published before the first Ordnance Survey maps. It was part of an ambitious series intended to cover the entire country an expensive project designed to appeal to country gentlemen the map was made for sale to the public, and so is unlikely to show routes that the public could not use. Published in February 1830 it was made from an actual survey in 1826 and 1827. The Numerous watermills, windmills, estates both large and small, turnpike roads and milestones, antiquities and industrial sites and other features are shown.
- c. <u>Archive</u>. This map extract is photographed from a black and white reprint purchased from the Shropshire Archeological and History Society. The map was produced in colour at a scale of 3 miles to 1" and also in Black and White. An original copy is available to view in the Shropshire Archives.

- d. <u>Meaning</u>. The application route is shown as a continuous track bounded with solid black lines and as having significance width where it junctions with the existing highway (at point B of the application route). It is depicted as providing open access to an area called Wattlesborough Heath.
- e. <u>Assessment</u>. This is evidence in favour of the proposition that part of the application route was considered to have the public use status or reputation at the time it was made (1830).



Extract from Greenwood's map (1827) showing the application route at point B and circled red as being as a lane junctioning with the highway to provide open access to the then heathland.

# 14. <u>Tithe map for Tithe map of Rowton and Amaston (townships in the parish of Alberbury)</u> 1848

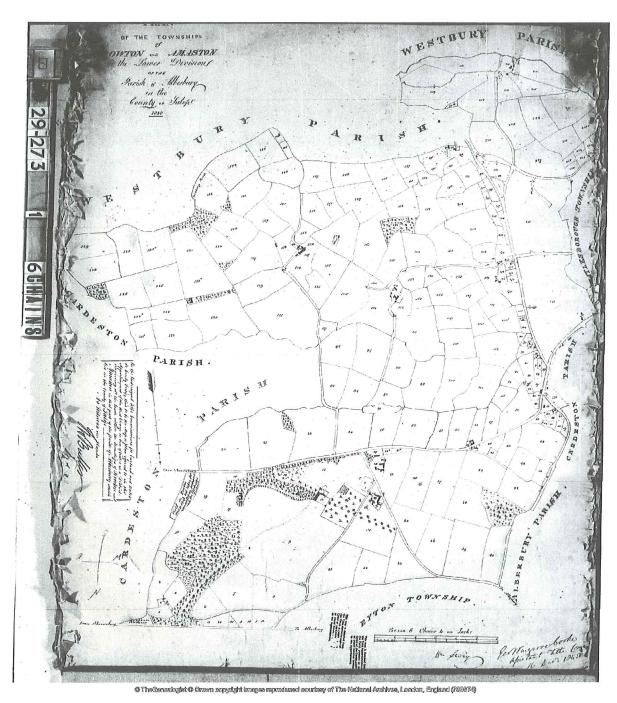
a. Date. The apportionment and map was produced in 1848 for Rowton and Amaston.

#### b. Reason.

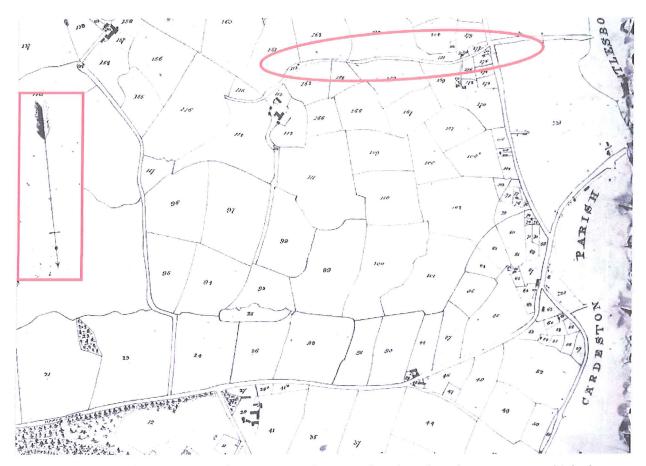
- (1) The Tithe Commutation Act 1836 enabled tithes (literally a tenth of the produce of the land) to be converted to a monetary payment system. Maps were drawn up to show the titheable land in order to assess the amount of money to be paid. The Act was amended in 1837 to allow maps produced to be either first class or second class.
- (2) First class maps are legal evidence of all matters which they portray and were signed and sealed by the commissioners (Tithes Act 1847). They had to be at a scale of

at least 3 chains to the inch. Second class maps, signed but not sealed, were evidence only of those facts of direct relevance to tithe commutation, and are often at 6 chains to the inch. There was a proposed convention of signs and symbols to be used, which included Bridle Roads and Footpaths, but this was not strictly adhered to.

- (3) The tithe process received a high level of publicity as landowners would be particularly keen not to be assessed for more tithe payment than necessary. Non-titheable land deemed to be unproductive was usually excluded from the process. It is common therefore for no tithe to be payable on roads, although wide grass drovers' routes could carry a tithe as they were used as pasture. It was in the interest of the landowners for untithed roads to be shown correctly to minimise their payments. Footpaths and bridleways were more likely to be at least partially productive (for example as pasture). Therefore, although the process was not directly concerned with rights of way, inferences can be drawn from tithe documents regarding the existence of public rights, and in particular, public vehicular rights. In some cases highways are coloured yellow or sienna to indicate public status.
- c. <u>Archive and Reference</u>. Tithe maps and apportionments covering Shropshire are held at the Shropshire Archives. However the public are only allowed access to tracings of the original maps. Copies of original maps are available to download online through subscription to the genealogist (<a href="https://www.thegenealogist.co.uk/">https://www.thegenealogist.co.uk/</a>). It is a second class map and so is only conclusive of matters of relevance to the tithe commissioners.
- d. <u>Meaning</u>. The map shows the application route bounded by two solid lines. This indicates that no tithe was assessable against the land over which these roads pass.
- e. <u>Assessment</u>. This is a second class map and so is only conclusive of matters of relevance to the tithe commissioners. It nevertheless provides useful information from which inferences may be drawn. The application route is shown in the same way on the tithe map as other current day public bridleways in the area. It is described in the apportionment in the same way as other roads in the area, and no tithe was assessed. This depiction is consistent with the application route being a public vehicular highway at the time of the assessments.



The Rowton and Amaston tithe map of 1848 downloaded from The Genealogist. Note the direction of north.



Extract from the Rowton and Amaston Tithe map showing that the area over which the application route passes had no tithe assessable against that land and it's depiction is consistent with the application route being a public vehicular highway at the time of the assessments. The direction of north has been added for ease of identification.

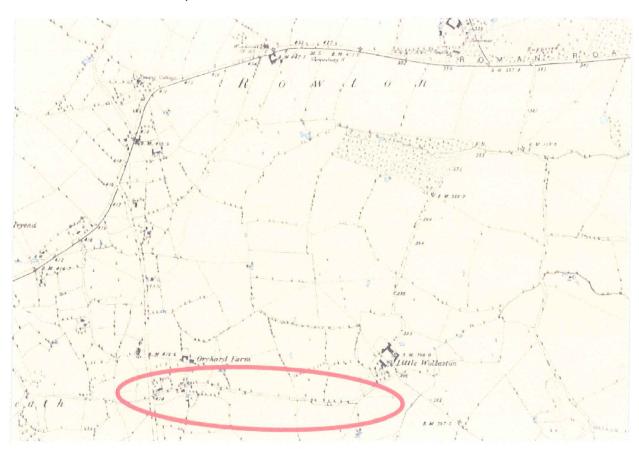
## 15. Ordnance Survey First Edition 6 inch map revised 1881 published 1887

- a. <u>Date</u>. The Ordnance Survey six-inch to the mile County Series was revised for the whole country twice between 1842-1893 and between 1891-1914, and then updated regularly for urban or rapidly changing areas from 1914 to the 1940s (source: http://maps.nls.uk/os/6inch-england-and-wales/info1.html). This area was surveyed in 1881 and published in 1887 (sheet Shropshire XXXIII.SW).
- b. <u>Reason</u>. The ongoing improvements in surveying techniques provided maps of higher quality and definition providing further detailed information, including specific measurements, about the landscape and features at the time of surveyance.
- c. <u>Archive</u>. Copies of the first edition Ordnance Survey 6" maps are held by the British Library. Electronic copies of certain sheets, such as the 1884 series, are available from the National Library of Scotland at http://maps.nls.uk/. The map and books of reference extracts are available from the British Library.

#### d. Meaning.

(1) The application route is shown as a distinctive road as depicted by the continuous black boundary lines on both sides of the route.

- (2) The application route is shown to have specific breadth and has a clear junction with the major road which today is adopted.
- (3) It is depicted in the same way as the modern day bridleway with which it joins in an unobstructive manner.
- (4) The map shows that the application route had a higher status than footpaths (F.P.).
- e. <u>Assessment</u>. The showing of the land as being a distinctive road with the recording of boundaries and junctions with other major roads, and is continuous with an existing public bridleway, on the map is evidence of reputation and appearance at the time the documents were compiled.



Extract from the Ordnance Survey first edition 6" map of the area (sheet Shropshire XXXIII.SW.) published 1887. The application route is shown in the same manner, and joins in an unobstructed way with, the modern day public bridleway. Source: National Library of Scotland.

#### 16. Bartholomew's Half-Inch Maps of England and Wales

- a. <u>Date</u>. This map was published in 1903.
- b. <u>Relevance</u>. The map was made for sale to the public, particularly for tourists and cyclists, and so is unlikely to show routes that the public could not use. It has a key in which different types of route are distinguished.
- c. <u>Archive</u>. An original of Sheet 17 (Shropshire) is held by the National Library of Scotland (NLS) and can be viewed via <a href="http://maps.nls.uk/series/bart\_half\_england.html">http://maps.nls.uk/series/bart\_half\_england.html</a>.

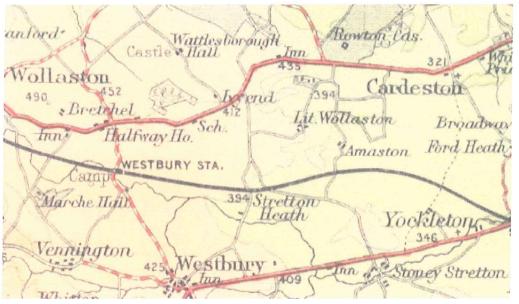
d. <u>Meaning</u>. The application route is shown as a 'passable' road. It is <u>not</u> classified as a route suitable for cyclists and is shown to have a higher status than bridleway or footpath.

#### e. Assessment.

- (1) Although the map carries the standard disclaimer that the representation of a road or footpath is no evidence of a right of way, it remains the case that this map was produced for sale to the travelling and cycling public, and the roads were revised by the Cyclists' Touring Club. It seems likely that the disclaimer is to avoid the publishers from finding themselves in the midst of legal action, and that their true beliefs come from the fact that the CTC assessed the roads as suitable or 'inferior'. In addition, the application route was shown as this 'inferior' road rather than as a footpath or bridleway, and cyclists at the time of publication (1903) had no right to use bridleways, having been declared to be carriages by s.85 Local Government Act 1888, so it is appropriate that at least a little weight be given to this document as evidence of vehicular status.
- (2) The PINS Consistency Guidelines suggest that little weight can be given to this source, However, in *Commission for New Towns and Another v J. J. Gallagher Ltd* [2002] EWHC 2668 (Ch), the judge stated at para 108:

"Bartholomew's Map of England, 1901 and 1911 editions, has three categories of coloured roads. They are "first class roads", "secondary roads (good)", and "indifferent roads (passable)". There are two other categories, namely uncoloured roads and "footpaths & bridlepaths". Beoley Lane is marked in each of the two editions as uncoloured road. The legend to each of the Bartholomew maps states that "the uncoloured roads are inferior and not to be recommended to cyclists". The implication of the demarcation of Beoley Lane on these maps appears to me to be that they are public carriageways. First, each of the other four categories is a public highway. Secondly, in a somewhat paradoxical way, the indication in the description of the uncoloured road is that they can lawfully be used by cyclists, which, as at 1901 and 1911, would have meant that they were public carriageways. However, it is important to mention that there is a note to the effect that "the representation of a road or footpath is not evidence of the existence of a right of way". I do not consider that that means that one can cast aside what one could otherwise glean from Bartholomew as being of assistance, but the disclaimer underlines the fact that one cannot place much weight on Bartholomew's Maps, or indeed on any map which does not have the positive function of identifying public carriageways."

(3) The conclusion is that at least some weight must be given to this source.



Extract from
Bartholomews
Map showing
part of the
application
route as a
'passable'
road.

| First Class Roads Secondary (Good) Indifferent (Passable) Footpaths & Bridlepaths | On all roads the sign indicates dangerous hills and where caution is required.  The uncoloured roads are inferior and not to be recommended to cyclists. |
|-----------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------|
| N.B. The representation of a road or footpath is                                  | no evidence of the existence of a right of way                                                                                                           |

#### Extract from Bartholomew's Map showing the Key

#### 17. Inland Revenue Valuation 1910

- a. <u>Date</u>. The valuation records were produced in the few years after 1910.
- b. Relevance. The Finance (1909–10) Act 1910 caused every property in England and Wales to be valued. The purpose was to charge a tax on any increase in value when the property was later sold or inherited. The valuation involved complicated calculations which are not relevant for highway purposes. However, two features do affect highways: public vehicular roads were usually excluded from adjoining landholdings and shown as 'white roads', and discounts could be requested for land crossed by footpaths or bridleways. This is known because s.35 of the 1910 Act provided,

"No duty under this Part of this Act shall be charged in respect of any land or interest in land held by or on behalf of a rating authority."

We note that a highway authority was a rating authority. There was no obligation for a land owner to claim any of the other discounts available (applying for discounts was an entirely voluntary act), but Section 25 authorised the discount for footpaths and bridleways if they were claimed:

"The total value of land means the gross value after deducting the amount by which the gross value would be diminished if the land were sold subject to any fixed charges and to any public rights of way or any public rights of user, and to any right of common and to any easements affecting the land, and ... [other exclusions.]"

All land had to be valued unless it was exempted by the Act. There were harsh penalties for making false declarations, and Section 94 provided:

"If any person for the purpose of obtaining any allowance, reduction, rebate, or repayment in respect of any duty under this Act, either for himself or for any other person, or in any return made with reference to any duty under this Act, knowingly makes any false statement or false representation, he shall be liable on summary conviction to imprisonment for a term not exceeding six months with hard labour."

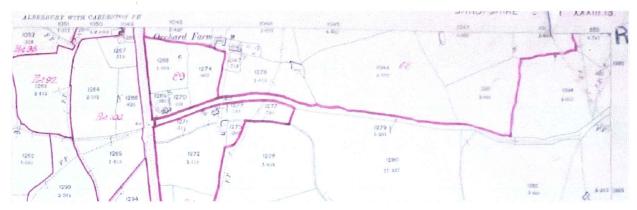
As it appears to be a highway from other evidence, and no duty was assessed in the Inland Revenue Valuation, and the Inland Revenue were under a duty to collect all taxes applying, and hence value the land unless certain that an exemption applied, it is surely for anyone who argues that a different reason for the non-valuation of this white road to show which other exemption could have applied.

c. <u>Archive</u>. The picture of the map below is from the records that were passed from the IR Valuation Offices to The National Archives at Kew. The National Archives document reference is IR 132/4/366.

- d. <u>Meaning.</u> The map below clearly shows the application route as a white continuous access road to a larger estate holding. It is unclear as to whether tax was assessed against this land and may have been part of a larger farming estate for valuation purposes.
- e. <u>Assessment</u>. No conclusive evidence of right of way can be determined as it is shown as an access route to a larger land holding. However the modern day public bridleway with which the application route joins is also not depicted as being separate for tax assessment purposes at the time of survey.



Inland Revenue Valuation Map reference number 132/4/366.



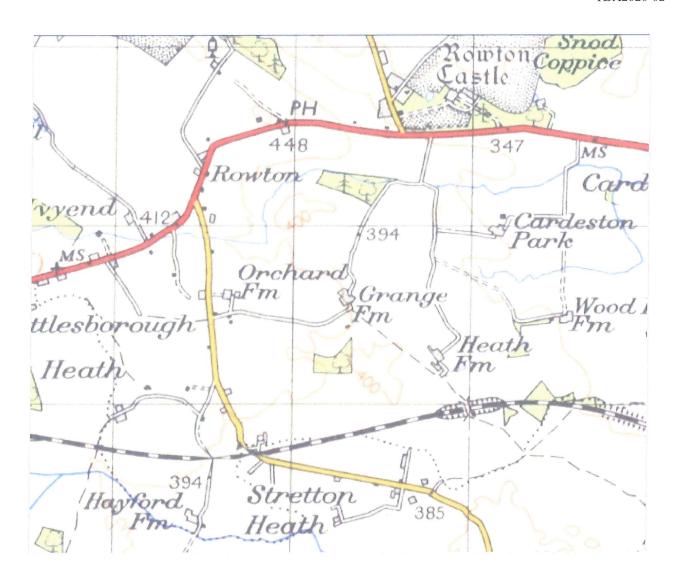
Excerpt from Inland Revenue Valuation Map reference number 132/4/366 showing that the westerly part of the application route, where it joins the adopted highway, was an access point between other land holdings.

## 18. OS One-inch, Seventh Series, 1952-1961

- a. <u>Date</u>. The Ordnance Survey 'Seventh Series' provides an excellent overview of the landscape of Great Britain in the 1950s. It was the only standard one-inch to the mile (1:63,360) uniform series to cover the whole of Great Britain, and for Ordnance Survey, it represented the final flowering of their one-inch map before its replacement in the 1970s by 1:50,000 scale mapping.
- b. <u>Reason</u>. The 'Seventh Series' maps depicted a number of distinctive categories of information: more categories of road were shown than on the New Popular, including motorways, trunk roads, class 1 and class 2 main roads, minor roads, and untarred / unmetalled roads; footpaths and tracks were shown with a black dashed line. From 1960, some sheets started to also include public rights of way (shown in red) from the growing local authority Definitive Maps of Public Rights of Way.
- c. <u>Archive</u>. The map is available to download on line from The National Library of Scotland (<a href="https://maps.nls.uk/os/one-inch-seventh-series/index.html">https://maps.nls.uk/os/one-inch-seventh-series/index.html</a>). This is the Shrewsbury sheet (no 118) surveyed 1959 and published in 1961.

## d. Meaning.

- (1) The map shows the application route to be classed under the regular highway section as a fenced unmetalled road.
- (2) The route is continuous and unobstructed. It is classed in the same way as other tracks which today are classed as public bridleways.
- e. <u>Assessment</u>. The map is an official map produced and published by the Ordnance Survey, a government organisation, and is considered to be a legal representation of the status of the area at the time.



|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Ministry of Transport, Motorway                |                |               |                      |  |               | MI or A6(M)  |  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|----------------|---------------|----------------------|--|---------------|--------------|--|
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | 23 29                                          |                | Single & Dual | A S (T)              |  |               |              |  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | **                                             | 3              |               | B 4380               |  |               |              |  |
| Roads                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | 14 ft of Metalling & over (not included above) |                |               |                      |  |               |              |  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Under                                          | 14ft of        | Metall        |                      |  | 33            | TOLL<br>Gate |  |
| Control of the Contro | "<br>Minor                                     | n n<br>Roads i | n town        | Untarr<br>S Drives i |  | metalled Road | le           |  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                | (Unfend        | ed Road       | ls are shown         |  |               |              |  |
| 1                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Under                                          | construc       | tion          |                      |  |               |              |  |

Excerpt from the Seventh OS Map Series, and reference guide, showing in greater detail the classification of public rights of way. The application route has a higher status than a footpath or track. It is classed under the regular highway section as a fenced unmetalled road.

#### CONCLUSIONS

- 19. Each piece of evidence presented is either evidence of reputation of vehicular highway rights, or consistent with there being vehicular highway rights, or indicates that a civil servant thought that there were vehicular highway rights.
- 20. While each document could possibly be explained away by another reason, there is no other reason that explains what all of the documents show. It is therefore more likely than not that the explanation for the evidence as a whole is that public vehicular highway rights existed at the times that the various documents were compiled.
- 21. In examining the evidence as a whole, it will usually be found that the simplest explanation is the best. Suppose that there are three documents capable of being read as providing some evidence of highway status. Each of these documents might be able to be explained away by other reasons. The old map might have shown a private drive to a patron's residence, the tithe map may not have shown land held by the rector, and the Inland Revenue evidence may relate to land held by a rating authority in its local education authority role. However, it is unlikely that all of these alternative explanations to highway status will be true for the same path. In such circumstances, the explanation of what the evidence shows is much more likely to be highway status than that the route used to belong to a wealthy owner, was sold to the Church and then became a council-run school. In the absence of positive evidence that these diverse explanations are actually true (as opposed to mere possibilities), the single explanation of the facts that a highway existed is compelling.
- 22. As a result of the common law maxim 'Once a highway always a highway', in the absence of a stopping up order, it follows that vehicular highway rights existed immediately before the operation of the Natural Environment and Rural Communities Act 2006.
- 23. The applicants request the surveying authority to add the route being the total length of from point A to point B, being the end point of the existing bridleway to the adopted public road, to the definitive map and statement as a public bridleway even if parts of this is included in the List of Streets. This is because the List of Streets is not conclusive evidence of a highway maintainable at public expense unlike the operation of section 56 of the 1981 for ways recorded on the definitive map (reference Trail Riders Fellowship v Secretary of State for the Environment, Food And Rural Affairs [2017] EWHC 1866).

Sally-Anne Robinson

Vice Chairperson, Telford Bridleways Association (affiliated to The British Horse Society)

Jan Mees-Robinson

Bridleways Officer, Shropshire, British Driving Society (affiliated to The British Horse Society)

## Wildlife and Countryside Act 1981

# Definitive Map Modification Order Application Modification order to add a way to the definitive map: section 53(3)(b)

To claim for public use as a public bridleway a track from Rowton Grange Farm to the adopted road between Rowton and Stretton Heath in the Westbury Parish of Shropshire Council.

Applicant's Reference: TBA2020 - 02

<u>First edition OS old series map 1805</u> - The land over which the application route passes is shown on the OS map as having open access and passing in an unrestricted manner from main road to main road. The application route is shown to exist as a significant track, with double edged solid lines, along its total length showing that it was a confirmed at the time to be a highway. The application route is shown in the same way, and continuous with, the modern day public bridleway.

<u>Greenwoods Map 1827</u> - The application route is shown as a continuous track bounded with solid black lines and as having significance width where it junctions with the existing highway (at point B of the application route). It is depicted as providing open access to an area called Wattlesborough Heath.

<u>Tithe map for Tithe map of Rowton and Amaston (townships in the parish of Alberbury) 1848</u> - The map shows the application route bounded by two solid lines. This indicates that no tithe was assessable against the land over which these roads pass.

Ordnance Survey First Edition 6 inch map revised 1881 published 1887 - The application route is shown as a distinctive road as depicted by the continuous black boundary lines on both sides of the route. The application route is shown to have specific breadth and has a clear junction with the major road which today is adopted. It is depicted in the same way as the modern day bridleway with which it joins in an unobstructive manner. The map shows that the application route had a higher status than footpaths (F.P.).

<u>Bartholomew's Half-Inch Maps of England and Wales 1903</u> - The application route is shown as a *'passable'* road. It is <u>not</u> classified as a route suitable for cyclists and is shown to have a higher status than bridleway or footpath.

<u>Inland Revenue Valuation 1910</u> - The map below clearly shows the application route as a white continuous access road to a larger estate holding. It is unclear as to whether tax was assessed against this land and may have been part of a larger farming estate for valuation purposes.

OS One-inch, Seventh Series, 1952-1961 - The map shows the application route to be classed under the regular highway section as a fenced unmetalled road. The route is continuous and unobstructed. It is classed in the same way as other tracks which today are classed as public bridleways.